

DEPARTMENT OF THE NAVY

ATLANTIC DIVISON
NAVAL FACILITIES ENGINEERING COMMAND
1510 GILBERT ST
NORFOLK, VA 23511-2699

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3 0 APR 1996

MEMORANDUM FOR DISTRIBUTION

Subj: GUIDANCE ON THE ADMINISTRATION OF APPROPRIATIONS AFTER THE PERIOD OF AVAILABILITY

Encl: (1) COMNAVFACENGCOM ltr Ser 9231 of 4 Apr 96

(2) Format for Requesting Upward Obligation Adjustments Less Than \$1,000,000

- 1. Enclosure (1) provides the most current fiscal guidance as well as a consolidated policy reference package regarding the use of appropriations after the period of availability. This package summarizes, revises or cancels all previously disseminated guidance on this subject.
- 2. As indicated by enclosure (1), the Navy's initiative to streamline financial management has resulted in changes to previous policy regarding the approval authority thresholds for upward obligation adjustments to expired and closed accounts. Enclosure (1) authorized addressees to approve individual obligation adjustments to expired accounts with a dollar value up to the limit of \$1,000,000 if funds are available. Because the Atlantic Division remains financially accountable, the delegation of authority for adjustments up to \$1,000,000 will be retained at Atlantic Division except for component operating funds. The component comptroller office will approve requests for prior year operating funds if funds are available. For those operating funds managed at the component, the documentation for the obligation adjustments to prior year funds will be retained by the applicable budget office. Components of the Atlantic Division will ensure that the format provided by enclosure (2) is used to document the reasons for obligating expired operating funds and for all requests submitted to the Atlantic Division Comptroller office for EFD approval.
- 3. The new guidance still requires that all requests for obligation adjustments to closed accounts be forwarded to NAVFACENGCOM Headquarters. Also, authority for obligation adjustments to expired accounts with a dollar value greater than \$1,000,000 must be granted at the ASN (FM&C) level or higher, even if funds are available within the NAVFACENGCOM organization. These obligation adjustment requests must be submitted in accordance with the format provided in enclosure (1). Such requests must be reviewed and endorsed by the counsel, contracts personnel and the Atlantic Division Financial Officer, Code 91.
- 4. In order to execute within-scope contract modifications in a timely fashion, funds' availability becomes a critical concern. In certain appropriations/fiscal years, expired year unobligated balances are negligible, not only at LANTDIV, but also at NAVFACENGCOM Headquarters and

Subj: GUIDANCE ON THE ADMINISTRATION OF APPROPRIATIONS AFTER THE PERIOD OF AVAILABILITY

at DON levels. Components should ensure that all unliquidated obligations are reviewed frequently in order to validate all unpaid obligations. Each of the various levels of contract and program management retains the responsibility for ensuring that all transactions are appropriately concluded for project completion as well as financial disbursements. Financial managers and program managers are required to actively review uncompleted contracts, unliquidated obligations, incomplete reimbursable orders, and uncollected accounts receivable held at their level to ensure the validity of all obligations.

5. Please ensure widest dissemination of this guidance throughout Comptroller, Contracts, Counsel and Program Management organizations.

Director of Programs and Comptroller

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DEPARTMENT OF THE NAVY

NAVAL FACILITIES ENGINEERING COMMAND
200 STOVALL STREET
ALEXANDRIA, VA 22332-2300

Ser: 9231

0.4 APR 1996

From: Commander, Naval Facilities Engineering Command

Subj: GUIDANCE ON THE ADMINISTRATION OF APPROPRIATIONS AFTER THE PERIOD OF AVAILABILITY

Ref: (a) COMNAVFACENGCOM Itr Ser 8161 of 25 Oct 1991

(b) COMNAVFACENGCOM Itr Ser 8281 of 23 Apr 1992

(c) COMNAVFACENGCOM ltr Ser 8378 of 13 Aug 1992

(d) COMNAVFACENGCOM Itr Ser 8401 of 22 Sep 1992

(e) COMNAVFACENGCOM Itr Ser 8559 of 02 Apr 1993

(f) COMNAVFACENGCOM ltr Ser 8503 of 26 Jan 1993

Encl: (1) Matrix on Upward Obligation Adjustments

(2) Format for Requesting Funds for Upward Obligation Adjustments

(3) FY 1996 Appropriation Matrix--Available, Expired, Canceled

- 1. As part of the Navy's initiative to streamline financial management, changes have taken place regarding the approval authority thresholds for upward obligation adjustments to expired and closed accounts. Effective immediately, addressees are authorized to approve individual obligation adjustments to expired accounts up to the full amount delegated by the Assistant Secretary of the Navy (Financial Management and Comptroller) (ASN(FM&C)) which is \$1,000,000 for all appropriations. All obligation adjustments to closed accounts must continue to be forwarded to NAVFACENGCOM Headquarters. This is a significant change from the past where various thresholds applied. depending upon the appropriation and Responsible Office (RO) versus Administering Offices (AO) functional responsibilities. As in the past, however, funds must be available at the activity level in order to approve any obligation adjustments to expired accounts. Obligation adjustments greater than \$1,000,000 will require approval at the ASN(FM&C) level or higher. Enclosure (1) provides a matrix to be used as a quick reference guide. Obligation adjustments greater than \$1,000,000, as well as any obligation adjustments in which funds are not available at your activity, must be submitted in accordance with the format provided by enclosure (2). Such requests must be reviewed and endorsed by the activity comptroller, counsel and contracts personnel.
- 2. It is important to note that the cumulative threshold of \$4,000,000 within a fiscal year for contract changes will still require approval by the Under Secretary

of Defense (Comptroller). In addition, contract changes with a cumulative value over \$25,000,000 will continue to require notification to the Congress. The cumulative threshold of \$4,000,000 and \$25,000,000 within a fiscal year applies at the "program, project and activity" (PPA) level. PPA controls stem from P.L. 101-508 of 5 November 1990 and are designed to affect "contracted items". For annual accounts, contracted items are individual financial instruments/document level, e.g., contracts or project orders. For the procurement and R&D appropriations, the term PPA applies to the P-1 and R-1 subdivisions of each Program Year's funding, respectively, regardless of the fiscal year of occurrence. For all other accounts, the term PPA is applied as with the annual accounts, at the Program Year/obligating document level. Enclosure (3) is provided as a ready reference as to the available, expired, or canceled status of appropriations specific to the Naval Facilities Engineering Command (NAVFACENGCOM).

3. Previous NAVFACENGCOM correspondence, references (a) through (f), provided fiscal guidance regarding the use of appropriations after the period of availability. In order to provide you with the most current guidance as well as a consolidated policy reference package, the following paragraphs summarize, revise, or cancel all previous guidance provided by references (a) through (f) and are discussed in the order of the references.

(a) CONTRACT CHANGES, CONTRACT ADJUSTMENTS AND PAYMENTS AGAINST CANCELED ACCOUNTS

- (1) Contract changes were defined as obligational adjustments that required additional billable work and resulted in additional billable costs. This guidance further stated that all such contract changes must be charged to current appropriations. This guidance reversed previous long standing fiscal policy; but, only for a short period of time. Based on a GAO ruling, THIS POLICY WAS REVISED BY THE DOD COMPTROLLER IN APRIL 1992. THESE CONTRACT CHANGES ARE TO CONTINUE TO BE CHARGEABLE TO THE APPROPRIATION AND YEAR ORIGINALLY FINANCING THE EFFORTS (Note paragraph (c)).
- (2) Contract adjustments were defined as obligation adjustments that do not involve additional billable work but only additional billable costs such as award fees and economic price adjustments. THESE CONTRACT ADJUSTMENTS HAVE BEEN AND WILL CONTINUE TO BE CHARGEABLE TO THE APPROPRIATION AND YEAR ORIGINALLY FINANCING THE EFFORTS.
- (3) All current year (active year) funding requests against canceled (closed) accounts MUST be forwarded to HEADQUARTERS for approval and are subject to a limitation imposed by law. (This limitation is the lessor of the two; the unexpended balance at cancellation, or 1% of the new

- appropriation.) Unique subheads within each appropriation have been created by ASN(FM&C) for such canceled account payment requests.
- (4) Additionally, threshold changes related to upward obligation adjustments which were provided by the 25 October 1991 letter are hereby superceded by this letter.
- (b) CONTRACT DEFAULTS (TERMINATIONS) RESULTING IN REPROCUREMENT ACTIONS--When a reprocurement action will result in a replacement contract, it may be funded from expired accounts IF ALL OF THE FOLLOWING CONDITIONS ARE MET:
- (1) The activity has a continuing bona-fide need for the goods or services involved; and,
 - (2) The original contract was made in good faith; and,
- (3) The original contract was terminated for default or for the convenience of the Government. If the original contract was terminated for the convenience of the Government, the termination was the result of a:
 - (a) Court order; or.
- (b) Determination by a contracting officer that the contract award was improper when there is explicit evidence that the award was erroneous and when the determination is documented with appropriate findings of fact and of law; or,
- (c) Determination by other competent authority, such as General Accounting Office or a Board of Contract Appeals, that the contract was improper.
- (4) The reprocurement contract is substantially of the same size and scope as the original contract and executed without undue delay after the original contract terminated.
- (c) REVISION TO 25 OCTOBER 1991 LETTER REGARDING ADDITIONAL BILLABLE WORK—This letter forwarded a MAJOR policy change from previous guidance. This change was, in effect, a revision back to the original fiscal policy as mentioned in paragraph 3(a)(1). The Department of Defense Comptroller revised previous policy which required the use of current year funds for obligation adjustments that involve additional billable cost and work. EXPIRED APPROPRIATIONS THAT ARE PROPERLY CHARGEABLE AS WITHIN SCOPE OBLIGATIONAL ADJUSTMENTS AS DEFINED BY GOVERNMENT CONTRACT LAW AND IN ACCORDANCE WITH

APPROPRIATION LAW MUST BE UTILIZED. The provisions of the Antideficiency Act will apply and activities must plan for the possibility of contingent liabilities against expired appropriation accounts.

(d) DISCRETIONARY VERSUS NON-DISCRETIONARY INCREASES OF COST LIMITATION CEILINGS UNDER COST REIMBURSABLE CONTRACTS

- (1) All discretionary within-scope contract change orders to COST REIMBURSABLE CONTRACTS which increase the overall funding ceiling must be funded with current year funds. Discretionary versus non-discretionary increases are related to the limitation of costs (LOC) clause in cost reimbursable contracts. This clause establishes an estimated cost or ceiling and requires the contractor to notify the government when the contractor expects to incur costs beyond 85% of the estimated costs.
- (2) If the government elects to continue with the task order by increasing the ceiling, this action would normally be considered a change within the scope of the original contract. BECAUSE OF THE DISCRETIONARY LOC CLAUSE, GAO HAS DETERMINED THAT THE GENERAL RULE OF RELATING BACK DOES NOT APPLY TO COST REIMBURSABLE TYPE CONTRACTS WHEN THE GOVERNMENT ELECTS TO INCREASE THE ESTIMATED COST OF CEILING UNDER THE LOC CLAUSE. CURRENT YEAR FUNDS MUST BE USED.
- (3) An example of a non-discretionary within-scope, would be if the contractor has a legal right to bring claim and suit against the government where we would be forced to pay for the additional work. NON-DISCRETIONARY INCREASES MUST BE FUNDED FROM THE ORIGINAL FISCAL YEAR'S APPROPRIATION. THIS WOULD BE AN ANTECEDENT LIABILITY ENFORCEABLE BY THE CONTRACTOR.

(e) USE OF CURRENT YEAR FUNDS WHEN SUFFICIENT OBLIGATIONAL AUTHORITY DOES NOT EXIST IN AN EXPIRED ACCOUNT

(1) Section 1004 of The National Defense Authorization Act for Fiscal Year (FY) 1993 (P.L. 102-484 of 23 October 1992) permits currently available funds to be charged when sufficient obligational authority does not exist in an account whose availability for new obligations expired during the period FY 1986 through FY1991 WITH CERTAIN RESTRICTIONS. The amount charged to a current account may not exceed the lesser of 1% of (1) the total amount of the appropriations for that current account; or, (2) 1% of the total amount of the appropriations of the expired account. This 1% limitation applies at the line item subdivision level rather than the appropriation level for those expired appropriations which were line item appropriated. This 1% limitation is in

addition to the 1% limitation on the use of current years funds for the liquidation of closed account charges.

- (2) However, any such use of current authority also involves a 30 day advance Congressional notification. All requirements which meet the above criteria **MUST** be forwarded to NAVFACENGCOMHQ for endorsement to FMO who will provide the necessary Congressional notification. These requests should contain, as a minimum, the information requested in enclosure (1).
- (3) Another KEY RESTRICTION, in addition to the 1% limitations on the accounts mentioned in the first paragraph, is that the need for current funds results from an insufficiency of expired funding and an Anti-deficiency Action violation will result. Therefore, when a request is forwarded to use current year funds when sufficient obligation authority does not exist a violation report must also be submitted.
- (f) REQUIREMENTS AND RESTRICTIONS ON THE USE OF "M" ACCOUNT FUNDS--This letter provided requirements and restrictions on the use of "M" account funds. It further established the "two-for-one rule" which meant that a one dollar reobligation required two dollars to be deobligated in order for one of the dollars to be used for reobligation. This policy was a legal requirement through FY 1993. With the demise of the "M" account, this guidance no longer applies and is hereby canceled.
- 4. As you are aware, appropriation law requires that within scope changes revert back to the account originally funding the initial contract action; normally referred to as antecedent liability. However, there are occasions when a contract change would be within-scope contractually, but not fiscally. Within-scope determinations are based on contract scope governed by the "four corners" of the contract. Contract options and supplemental agreements are not within-scope fiscally, but may be within-scope contractually. Project scope and facility usability are not determining factors; simply because a contract can be change ordered does not imply the change is within-scope fiscally.
- (a) Normally, we use expired funds to cover price adjustments, reprocurements and cost overruns. Contract price adjustments are usually pursuant to the "changes" clause and do not represent a new liability. Therefore, these contract price adjustments are usually called within scope contract changes and/or claims. In addition, basic end item cost overruns are funded as if they were price adjustments.
- (b) Some specific examples which require the use of expired funds for within-scope adjustments follow; i.e., the within-scope contractually does carry antecedent liability requirements:

- (1) Unforeseen conditions such as contaminated soil which has to be removed;
- (2) Underestimation of asbestos removal in terms of quantity; i.e. the contract was to remove asbestos with no specific volume;
- (3) A family housing fuel line project in Adak, Alaska, did not use Davis-Bacon wage rates. This was appealed to the Department of Labor who decided in favor of the Davis-Bacon rates. This was treated as a claim and funded with expired funds (with NAVCOMPT Counsel concurrence);
- (4) Termination costs associated with a contract having a termination clause can be funded with expired funds. We use the same funds that initially awarded the contract even if they are expired at the time of termination;
- (5) In repair work there are a significant number of unforeseen conditions especially relating to the location of utilities, termite damage, water damage, asbestos, etc. that are considered within-scope;
- (6) Changes in legal statutes/building codes and environmental regulations subsequent to award, but prior to completion are considered within-scope;
- (7) When a contingent liability is triggered it should be obligated at that time and charged to the funds that originally awarded the contract. An example of when an unfunded contingent liability might necessitate an obligation would be in our utility contracting area. We have entered into a number of utility contracts which contain unfunded contingent liability costs associated with termination liability provisions in lieu of connection charges. While it is not necessary to record an obligation at the time of award for this unfunded contingent liability, if we were to terminate any of these utility contracts, the termination liability provisions would result in making funds available to support this deficiency.
- (c) Executing a modification to a contract would not necessarily determine that expired funds could be used, i.e. the within-scope contractually does not carry antecedent liability requirements.
- (1) For example, a fixed price contract was awarded with a definitized modification to clean up 500 cubic yards of dirt citing FY 1995 O&M,N funds. During FY 1996, an additional 200 cubic yards of dirt was required to be cleaned-up and another contract modification was executed; this WOULD NOT RELATE BACK to FY 1995 O&M,N funds.

- (2) Another example would be where a contract was awarded to install a certain amount of fencing around an installation's airfield perimeter using an appropriation that expired shortly after award. However, during the time of installation, the base commander decided to fence a utility generator located close to the airfield which would require a very small quantity of additional fence materials and a small amount of additional contractor support. The contract was modified, within-scope contratually, but the additional fencing requirement is "above the original scope of work" and therefore would require "new" money.
- (d) Determining the appropriate year for MILCON funds and the use of expired funds, is a little more confusing than other appropriations due to the authority to split fund projects prior to project expiration and the fact that projects, as well as appropriations, do indeed expire for new obligations. MILCON with its "unique flexibilities" (split funding) also has its "unique restrictions" (project expirations, appropriation expiration and antecedent liability).
- (1) Within-scope contract changes prior to project expiration can be executed with any year funds available for new obligations at the time of the change OR from any year previously cited on the contract (unless the fiscal year appropriation has been closed). This is permitted because of Congressional split funding authority. For example, we are executing an FY 1992 project with a contract awarded in FY 1992 citing FY 1990, FY 1991 and FY 1992 funds. We have a within scope change in FY 1996. Because this is MILCON and split funding rules have been applied, we can introduce any available funds while this project is still active. We could, therefore, fund this within scope change with any funds available for new obligation in FY 1996 (FY 1992 through FY 1996) or with the FY 1990 or FY 1991 funds cited on the contract. However, after project expiration (beginning FY 1997), within-scope contract changes may be funded only from any year previously cited on the contract. No charges may be made to an appropriation which were not cited on the contract prior to project expiration.
- (2) Notwithstanding any other provision of law, meritorious contractor claims that arise under military construction contracts or family housing contracts may be paid from any unobligated funds appropriated and available(both active and expired) for military construction or family housing construction, as the case may be.
- 5. An important point to remember is that if a claim is paid for by the Justice Department (Judgement Account-Treasury) when a U.S. Court decides in favor of a contractor, we are required to reimburse the Treasury using appropriations that were currently available at the time the judgement was actually paid. Once the claim is paid by the judgment account, the issue becomes one of legal reimbursement to that account and it is no longer a claim issue in terms of financing its costs.

- 6. Normally, if the "within-scope" contract change is of signficant value (sometimes referred to as greater than 50% of the original contract award), there could arise a question of "cardinal change". This implies the value has changed in such a manner that the contractor's ability to execute is questionable, and/or scope definition becomes questionable, and/or questions of competition arise. It is recommended that such situations be referred to your legal and contracts departments for clarification and/or resolution.
- 7. In order to execute within-scope contract changes in a timely fashion, funds' availability becomes a critical concern. In certain appropriations/fiscal years. expired year unobligated balances are negligible; not only at the NAVFACENGCOM Headquarters' level, but also at the DON level. Activities should ensure that all unliquidated obligations are reviewed monthly in order to validate all unpaid obligations. Each of the various levels of contract and program management retains the responsibility of ensuring that all transactions are appropriately concluded, i.e. project completion as well as financial completion (disbursements). The responsibility still exists to ensure that services and materials that remain undelivered at the time of expiration are delivered subsequently, or where such deliveries cannot be made, action is taken to terminate contractual obligations and revert funds. Integrity of the funds must be maintained until such time as all outstanding obligations are liquidated or claims are canceled or liquidated. Financial managers, as well as program managers, are required to actively review uncompleted contracts, unliquidated obligations. incomplete reimbursable orders, and uncollected accounts receivable held at their level to ensure the validity of all obligations.
- 8. This guidance has been placed on the Tackboard for your easy reference. Enclosure (3) will be updated each fiscal year and placed on the Tackboard. You can access the tackboard via your PC through WAN documentation. Please ensure widest dissemination of this guidance throughout your Comptroller organization, as well as Contracts, Counsel and Program Management organizations. If further clarification of this fiscal policy guidance is needed, our POC is Kathleen M. Cohen, who may be reached at DSN 221-7821 or A.C. 703 325-7821.

DEPUTY COMPTROLLER

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APPROVAL AUTHORITY FOR UPWARD OBLIGATIONS

AFTER*							BEFORE														
NUIGE	Phres	BRAC	FAM HSG	OP.N	MILCON	0&M,N		RDT&E	BRAC	277.17	FAM HSG	OP.N	MILCON	O&M,N				Appropriation			
	NAVFAC/ONR	NAVFAC	NAVFAC	NAVFAC	NAVFAC	NAVFAC		NAVFAC/ONR	NAVEAC	NATEAC	NAVFAC	NAVFAC	NAVFAC	NAVFAC				\$100,000	Adingtments	OFFICE	-
	NAVFAC/ONR	NAVFAC	NAVFAC	NAVFAC	NAVFAC	NAVFAC		NAVCOMPI	175 41 50	NAVEAC	NAVFAC	NAVCOMPT	NAVFAC	NAVCOMPT				\$100,000 But ≤ \$500,000	Adiustments >	Obligation	2
	NAVFAC/ONR	NAVFAC	NAVFAC	NAVFAC	NAVFAC	NAVFAC		NAVCOMP	NATION OF THE PROPERTY OF THE	NAVCOMPT	NAVCOMPT	NAVCOMPT	NAVCOMPT	NAVCOMPT				\$500,000 But ≤ \$1,000,000	Adjustments >	Obligation	ω
	ASN(FM)	ASN(FM)	ASN(FM)	ASN(FM)	ASN(FM)	ASN(FM)		COM(LIM)	ACNICAN	ASN(FM)	ASN(FM)	ASN(FM)	ASN(FM)	ASN(FM)				\$1,000,000	Adjustments >	Obligation	4
	USD(COMPT)	USD(COMPT)	USD(COMP1)	USD(COMP1)	USD(COMPT)	USD(COMPT)		000(00:::)	(TAMOD)/USII	USD(COMPT)	USD(COMPT)	USD (COMPT)	USD(COMPT)	USD(COMPT)				Changes > \$4,000,000	Contract	Cumulative	5
	NOTIFY CONGRESS	NOTIFY CONUREDS	NOTIFY CONCRESS	NOTIFY CONGRESS	NOTIEV CONGRESS	NOTIFY CONGRESS	NOTICE CONCESS		NOTIFY CONGRESS	NOTIFY CONGRESS	NOTIFY CONGRESS	NOTIFY CONGRESS	NOTIFY CONCRESS	NOTIEV CONGRESS	NOTITE CONCRECT	-		\$25,000,000	Changes >	Cumulative Contract	6

^{*}ASN(FM&C) Memorandum of 27 Jun 1995 and CNO ltr of 14 July 1995 changed the approval authority effective 1 July 1995.

Note: Columns I through 4 are administrative; columns 5 and 6 are legal requirements as identified in P.L. 101-510, section 1553.

FORMAT FOR REQUESTING UPWARD OBLIGATION ADJUSTMENTS

- 1. Documentation to support the request for upward obligation adjustments must be capable of being verified with official accounting records.
- 2. Adequate supporting documentation is required for the necessary review and/or approval of the request. Supporting documentation must include, but is not limited to, the following items:
- a. The amount(s) originally obligated for the specific contract or other obligating document.
- b. The program year and appropriation corresponding to the amount cited in 1. above.
- c. The amount(s) previously deobligated for the specific contract or obligatory document.
- d. The name, title, and telephone number of the individual(s) making the determination that the proposed adjustment is appropriate.
 - e. The name and telephone number of the contractor.
 - f. The purpose of the contract (if a contract was involved).
- g. Justification: justification of an upward obligation adjustment should include the identification of the type of cost increase (e.g., claim settlement, within-scope proposal, etc.) The justification may be supported by an official DCAA report, a signed post negotiation memorandum, a counsel's opinion and/or approval, or other official documents such as a proposed contract modification, which, upon execution, will obligate the funds and allow payment to be made.
- h. Endorsements: requests for upward obligation adjustments must contain the endorsement of the activity comptroller, counsel, and contracts personnel.

FY1996 APPROPRIATION MATRIX

MILCON	OP,N	RDT&E	O&M,N SUPPL	RPM,D	0&M,D	0&M,N/FH (0&M)	APPN
>	>	>	,	N/A	>	A	FY96
>	>	>	N/A	N/A	E	Ħ	FY95
>	>	m	N/A	Е	н	tri	FY94
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וז	1 C	С	,			С	FY88
п	, c	С				C	FY87

A (AVAILABLE)
FUNDS ARE AVAILABLE FOR NEW OBLIGATIONS

E (EXPIRED) EXPIRED FUNDS ARE AVAILABLE FOR OBLIGATION ADJUSTMENTS (COST OVERRUNS, WITHIN SCOPE CHANGES, ETC.) AND FOR LIQUIDATION OF OBLIGATIONS FOR A PERIOD OF FIVE YEARS

C (CANCELED) ALL OBLIGATIONS HAVE BEEN CANCELED AND PAYMENTS MUST BE MADE FROM CURRENT YEAR

N/A (NOT APPLICABLE) THE FY93 RPM,D WAS A TWO YEAR ACCOUNT, ACTIVE THROUGH 30 SEPTEMBER 1994
THE FY92 O&M,N SUPPLEMENTAL WAS A TWO YEAR ACCOUNT, ACTIVE THROUGH 30 SEPTEMBER 1993

(NOT APPROPRIATED)
 FUNDS HAVE NOT BEEN APPROPRIATED DURING THIS FISCAL YEAR

FORMAT FOR REQUESTING UPWARD OBLIGATION ADJUSTMENTS LESS THAN \$100,000

- 1. Documentation to support the request for upward adjustments must be capable of being verified with official accounting records.
- 2. Adequate supporting documentation is required for the necessary review and/or approval of the request. Supporting documentation must include, but is not limited to, the following items:

a.	The amount(s) or	ginally obligated for the specific contract or other obligating	
document.	Award Amount:	current contract/obligation amount:	_

- b. The program year and appropriation corresponding to the award amount cited in a. above.
 - c. The purpose/description of work of the obligation document.
- d. Justification of an upward obligation adjustment should include the identification of the type of cost increase (e.g., claim settlement, within-scope proposal, etc.). The justification will include a statement by the contracting officer that the proposed modification is not for new work that is out of scope of the work in the original contract. This statement is required to differentiate between situations where a modification may be in-scope to the contract but out of the scope of work to achieve the complete and usable facility/service as described in the original contract. "New work" as discussed here does not carry antecedent liability and requires obligation of funds currently available for new obligations. The justification may be supported by an official DCAA report, a signed post negotiation memorandum, a counsel's opinion and/or approval, or other official documents such as a proposed contract modification, which upon execution, will obligate the funds and allow payment to be made.
- e. Requests for upward obligation adjustments must contain, at least, an endorsement by the component's contracting officer. For adjustments greater than \$1,000,000, endorsement by the comptroller and counsel is also required.